Message Text

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INFO ALL NATO CAPITALS PRIORITY
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LIMDIS

E.O. 11652: GDS

TAGS: NATO, PORG

SUBJECT: ALLIANCE EAST-WEST STUDY -- PART III

REFS: (A) USNATO 1620, (B) 77 USNATO 5525, (C) 77 USNATO 7310

THIS TELEGRAM FORWARDS A REVISED DRAFT OUTLINE
FOR PART III OF THE ALLIANCE EAST-WEST STUDY FROM
WHICH NSC SECURITY PLANNING COORDINATOR HUNTINGTON
WOULD PROPOSE TO DEVELOP A U.S. DRAFT OF PART III.
MISSION COMMENTS ARE REQUESTED BY OPENING OF BUSINESS
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WASHINGTON TIME FRIDAY, FEBRUARY 24.

2. BEGIN TEXT:

ALLIANCE EAST-WEST STUDY PART III - DRAFT OUTLINE

I. MAJOR TRENDS AND ASSESSMENT - SYNOPSIS

A. INTERNAL (USSR)

- 1. LEADERSHIP UNCERTAINTY
 - 2. ECONOMIC DIFFICULTIES (INCLUDING RESOURCE SCARCITIES)
 - 3. CONTINUED ARMS BUILD-UP
 - 4. SOCIAL MODERNIZATION (PROBLEM OF THE GENERATIONS, DISSIDENCE, NATIONALITIES, RELIGION)
- B. EXTERNAL
 - 1. EAST EUROPE (PROSPECTS OF INSTABILITY AND TENSION WITH THE USSR)
 - 2. THE COMMUNIST MOVEMENT
 - 3. POLITICAL AND ECONOMIC INTERACTION WITH THE WEST
 - 4. SOVIET ROLE OUTSIDE EUROPE (INCLUDING CHINA)

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- II. IMPLICATIONS FOR THE ALLIANCE AND POSSIBLE ATTITUDES
- A. SOVIET MILITARY BUILD-UP

IMPLICATIONS: INCREASED MILITARY THREAT AND NEW OPPORTUNITIES FOR SOVIET USE OF MILITARY POWER FOR POLITICAL PURPOSES (PARTICULARLY ON FLANKS).

POSSIBLE ATTITUDE: IMPLEMENTATION OF LONG-TERM DEFENSE PROGRAM AND MORE EFFECTIVE COUNTER-BALANCING OF SOVIET DIPLOMATIC PRESSURES.

B. SOVIET ECONOMIC PROBLEMS

IMPLICATIONS: INCREASED SOVIET AND EAST EUROPEAN NEED FOR WESTERN TECHNOLOGY, GRAIN, CREDITS, OIL, AND MARKETS.

POSSIBLE ATTITUDE: IMPROVED COORDINATION OF ECONOMIC POLICIES TO PREVENT

SOVIET EXPLOITATION OF DIFFERENCES
WITHIN THE ALLIANCE AND TO CAPITALIZE ON THE WEST'S ECONOMIC
ADVANTAGES IN DEALING WITH SOVIET

C. INCREASED SOVIET ROLE OUTSIDE EUROPE

IMPLICATIONS: INCREASED COMPETITION AND POTENTIAL CONFLICT BETWEEN USSR AND INDIVIDUAL NATO COUNTRIES IN THE MIDDLE EAST, AFRICA AND POSSIBLY ELSEWHERE.

POSSIBLE ATTITUDE: ALLIANCE EFFORTS TO ENCOURAGE SECRET

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SOVIET RESTRAINT AND HENCE POSSIBI-LITY OF GREATER COOPERATION BETWEEN EAST AND WEST IN EUROPE.

D. SOVIET SUCCESSION STRUGGLE

IMPLICATIONS: POSSIBLE CONTRADICTORY SOVIET
INITIATIVES IN FOREIGN AND
DOMESTIC POLICY, COMBINED WITH
UNCERTAINTY AND DELAY IN
DECISION-MAKING ON KEY ISSUES.

POSSIBLE ATTITUDE: PATIENCE AND RESTRAINT, WITH SENSITIVITY TO POSSIBLE IMPLICATIONS OF ALLIANCE POLITICS ON EMERGENCE OF NEW LEADERSHIP.

E. SOCIAL CHANGE IN USSR AND EAST EUROPE

IMPLICATIONS: INCREASED ASSERTIVENESS BY
NATIONAL REGIONAL, GENERATIONAL,
RELIGIOUS, AND POSSIBLY ECONOMIC
GROUPS, PARTICULARLY IN THE
CONTEXT OF ECONOMIC SHORTAGES,
AND INCREASED STRAINS BETWEEN
USSR AND EAST EUROPEAN COUNTRIES.

POSSIBLE ATTITUDE: ALLIANCE EMPHASIS ON HUMAN RIGHTS AND CSCE FOLLOW-THROUGH, ENCOURAGEMENT OF PLURALISTIC TENDENCIES IN WARSAW PACT COUNTRIES, AND DEVELOPMENT OF CLOSER TIES IN SELECTED AREAS WITH EAST EUROPEAN

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COUNTRIES.

F. GENERAL

IN EACH OF THE FIVE AREAS ABOVE, DEVELOPMENTS IN EASTERN EUROPE AND THE SOVIET UNION IMPLY THE NEED FOR IMPROVED PROCESSES OF NATO CONSULTATIONS AND INCREASED COHESION.

END TEXT.

- 3. THIS DRAFT HAS ALSO BEEN CIRCULATED TO THE WASHINGTON STUDY WORKING GROUP.
- 4. USNATO SHOULD PASS ITS VIEWS TO GENEVA AS WELL AS WASHINGTON. NSC STAFF MEMBER ROBERT E. HUNTER WILL BE IN SWITZERLAND ON PRIVATE VISIT FEBRUARY 24-26. HE WILL BE IN TOUCH WITH MISSION GENEVA TO PICK UP COPY OF USNATO COMMENTS.

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